CS FOR SPONSOR SUBSTITUTE FOR HOUSE BILL NO. 51(L&C)

IN THE LEGISLATURE OF THE STATE OF ALASKA

TWENTY-FOURTH LEGISLATURE - SECOND SESSION

BY THE HOUSE LABOR AND COMMERCE COMMITTEE

Offered: 3/20/06 Referred: Finance

Sponsor(s): REPRESENTATIVES MEYER, Holm, Ramras, Wilson, Neuman, Harris

A BILL

FOR AN ACT ENTITLED

1	"An Act relating to associations of self-insured employers for purposes of providing
2	workers' compensation coverage and allowing employers who are members of the same
3	trade to form associations for providing self-insurance for workers' compensation
4	coverage; and providing for an effective date."
5	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:
6	* Section 1. AS 21 is amended by adding a new chapter to read:
7	Chapter 77. Associations of Self-insured Employers for Providing Workers'
8	Compensation Coverage.
9	Sec. 21.77.010. Self-insurance certificates. (a) The director may issue a self-
10	insurance certificate to an association of employers if the association files an
11	application for a certificate and demonstrates that
12	(1) the members of the association of employers have at least 100
13	employees in the aggregate;
14	(2) the members of the association of employers have a tangible net

1	worth of at least \$5,000,000 in the aggregate;
2	(3) the association of employers has paid the annual service fee
3	assessed under AS 23.05.067;
4	(4) each member of the association of employers has a workplace
5	safety rate reduction program in effect under AS 21.89.015;
6	(5) the association of employers has obtained excess insurance
7	coverage in amounts and with coverage required by the director; and
8	(6) the association of employers has filed with the director an
9	indemnity agreement in a form approved by the director jointly and severally binding
10	each member of the association of employers to secure the payment of all
11	compensation due to the members' employees under AS 23.30.
12	(b) An application for a self-insurance certificate must include
13	(1) the name of the association of employers;
14	(2) the address of the principal office of the association of employers
15	and the location where the books and records of the association will be maintained;
16	(3) the date the association of employers was organized;
17	(4) the name and address of each member of the association of
18	employers;
19	(5) the names of the initial members of the board of directors of the
20	association of employers and the name of the association's initial administrator;
21	(6) a copy of agreements entered into with the administrator of the
22	association of employers and a third-party administrator;
23	(7) a copy of the bylaws of the association of employers;
24	(8) a pro forma financial statement prepared by an independent
25	certified public accountant in accordance with generally accepted accounting
26	principles that shows the financial ability of the association of employers to pay all
27	compensation due to its members' employees and their beneficiaries under AS 23.30;
28	(9) a compiled, reviewed, or audited financial statement prepared by an
29	independent certified public accountant for each member of the association of
30	employers or internal financial statements with at least three years of tax returns or
31	evidence of the ability of the association or its members to provide a solvency bond

1	under AS 21.77.020(c);
2	(10) proof that each member of the association of employers will make
3	the initial payment to the association required under AS 21.77.160 on a date specified
4	by the director.
5	(c) Financial information relating to a member of an association of employers
6	received by the director under this section is confidential and is not a public record.
7	(d) For purposes of this section, "association of employers" means a group of
8	five or more employers who are
9	(1) merchants, craftsmen, or businesses in a similar trade or industry;
10	and
11	(2) members of an Alaska trade association for that trade or industry;
12	the Alaska trade association shall be organized under the laws of this state to promote
13	the common interests of the trade or industry and shall have been in existence for at
14	least five years.
15	Sec. 21.77.020. Excess insurance, reinsurance contracts, surety, and
16	solvency bonds. (a) Except as otherwise provided in this section, an association of
17	self-insured employers shall
18	(1) maintain a policy of specific and aggregate excess insurance or a
19	reinsurance contract in a form and amount required by the director; excess insurance
20	or a reinsurance contract must be written by an insurer approved by the director;
21	nothing in this paragraph prohibits an association from purchasing secondary excess
22	insurance or reinsurance contracts in addition to the excess insurance or reinsurance
23	contract required under this paragraph;
24	(2) collect an annual assessment from each member of the association
25	in an amount necessary to maintain the solvency of the association;
26	(3) except as provided in (4) of this subsection, deposit as security with
27	the director a bond executed by the association as principal and issued by a licensed
28	surety, payable to the State of Alaska, and conditioned on the payment of
29	compensation due to the members' employees under AS 23.30;
30	(4) in lieu of a bond, deposit with the director a like amount of lawful
31	money of the United States or other form of security authorized by the director; if

security is provided in the form of a savings certificate, certificate of deposit, or
investment certificate, the certificate must state that the amount is unavailable for
withdrawal except on order of the director.

- (b) In addition to complying with the requirements of (a) of this section, an association of self-insured employers shall maintain a combined tangible net worth of all members in the association of at least \$5,000,000 or deposit with the director a solvency bond, in a form prescribed by the director, in an aggregate amount of at least \$5,000,000.
- (c) The administrator of the association of self-insured employers shall deposit with the director a bond, in an amount determined by the director, executed by the association's administrator as principal, issued by a licensed surety, payable to the State of Alaska, and conditioned on the faithful performance of the administrator's duties.
- (d) A third-party administrator providing claims services for the association of self-insured employers shall deposit with the director a bond, in an amount determined by the director, executed by the third-party administrator as principal, issued by a licensed surety, payable to the State of Alaska, and conditioned on the faithful performance of the third-party administrator's duties.
- (e) The director may increase or decrease the amount of a bond or money required to be deposited under this section in accordance with statutory and regulatory requirements for loss reserves in casualty insurance. If the director requires an association of self-insured employers, the association's administrator, or the third-party administrator to increase its deposit, the director may specify the form of the additional security. The association, association's administrator, or third-party administrator shall provide the additional security within 60 days after receiving notice from the director.
- (f) The security deposited under this section does not relieve an association of self-insured employers from responsibility for the administration of claims and payment of compensation under AS 23.30.
- Sec. 21.77.030. Surety and solvency bonds. A surety or bonding company may not furnish a bond or other form of security required under this chapter for an

1	association of self-insured employers or the association's members unless the surety or
2	bonding company is authorized to do business in the state.
3	Sec. 21.77.040. Issuance of certificate of self-insurance. (a) On determining
4	that an association is qualified as an association of self-insured employers, the director
5	may issue a certificate of self-insurance to the association and the association's
6	administrator.
7	(b) A certificate of self-insurance must include, without limitation, the name
8	of the association of self-insured employers, the name of each employer who the
9	director determines is a member of the association at the time the certificate is issued,
10	an identification number assigned to the association by the director, and the date the
11	certificate was issued.
12	(c) A certificate of self-insurance is valid until it is withdrawn by the director
13	or voluntarily terminated by the association.
14	(d) The director may not issue a certificate of self-insurance to an association
15	that has had its certification as an association of self-insured employers involuntarily
16	withdrawn by the director within two years immediately preceding the association's
17	application.
18	(e) The director may not grant a request to cancel a certificate of self-
19	insurance unless the association has insured or reinsured all incurred obligations with
20	an insurer authorized to do business in the state under an agreement filed with and
21	approved by the director. The agreement must include coverage for actual claims,
22	claims incurred but not reported, and expenses associated with those claims.
23	Sec. 21.77.050. Effect of certificate. (a) An association of self-insured
24	employers directly assumes the responsibility for providing compensation due the
25	employees of the members of the association and the employers' beneficiaries under
26	AS 23.30.
27	(b) An association of self-insured employers is not required to pay premiums
28	required of other employers under AS 23.30, but is relieved from other liability for
29	personal injury to the same extent as other employers.

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(c) An association of self-insured employers may act on behalf of or for the

benefit of its members to provide for its members' workers' compensation obligations

1	under AS 23.30. An association of self-insured employers shall have the rights and
2	obligations of an employer under AS 23.30.
3	(d) The claims of employees and their beneficiaries resulting from injuries
4	while in the employment of a member of an association of self-insured employers
5	must be handled in the manner provided under AS 23.30, and the association is subject
6	to regulations adopted by the Alaska Workers' Compensation Board.
7	Sec. 21.77.060. Board of directors; members; duties; prohibited acts. (a)
8	An association of self-insured employers shall be operated by a board of directors
9	consisting of at least five members elected by the members of the association for terms
10	as set out in the bylaws of the association. At least two-thirds of the members of the
11	board of directors shall be employees, officers, or directors of the members of the
12	association. An association's administrator, third-party administrator, or an owner,
13	officer, employee or other person affiliated with the association's administrator or
14	third-party administrator may not serve as a member of the board of directors. A
15	member of the board of directors must be a resident of this state or an officer of a
16	corporation authorized to do business in this state.
17	(b) The board of directors of an association of self-insured employers shall
18	(1) ensure the prompt payment of compensation due under AS 23.30;
19	(2) take all actions necessary to protect the assets of the association;
20	(3) employ full time an administrator to carry out the policies of the
21	board of directors and perform the duties the board delegates to the administrator; an
22	association's administrator may not perform the duties assigned to a third-party
23	administrator;
24	(4) employ a third-party administrator to administer the claims or other
25	obligations of the association during the period of the contract;
26	(5) engage the services of an independent certified public accountant to
27	prepare the statement of financial condition required under AS 21.77.150; and
28	(6) maintain minutes of the meetings of the board and make the
29	minutes available for inspection by the director.
30	(c) The board of directors of an association of self-insured employers may not
31	(1) extend credit to any member of the association for the payment of

1	that member's annual assessment, except under a payment plan approved by the
2	director;
3	(2) borrow money from the association or in the name of the
4	association, except in the ordinary course of its business, without prior approval from
5	the director.
6	Sec. 21.77.070. Fiscal responsibilities. (a) The board of directors of an
7	association of self-insured employers is responsible for the money collected and
8	disbursed by the association.
9	(b) The board of directors shall establish
10	(1) a claims account in a financial institution in this state that is
11	approved by the director and that is federally insured; except as provided in (c) of this
12	section, at least 65 percent of the annual assessments collected by the association from
13	its members must be deposited in the claims account to pay claims, expenses related to
14	those claims, costs associated with the association's policy of excess insurance or
15	reinsurance contract, and assessments, payments, and penalties related to the
16	subsequent injury account and the uninsured employers' claim account;
17	(2) an administrative account in a financial institution in this state that
18	is approved by the director and that is federally insured; the amount of annual
19	assessments collected by the association not deposited in the claims account must be
20	deposited in the administrative account to pay the administrative expenses of the
21	association.
22	(c) The director may authorize an association of self-insured employers to
23	deposit less than 65 percent of the associations annual assessments in a claims account
24	if the association presents evidence satisfactory to the director that more than 35
25	percent of the association's annual assessments are needed to maintain programs for
26	loss control and occupational safety.
27	(d) The board of directors may invest the money of the association of self-
28	insured employers not needed to pay the obligations of the association under
29	AS 23.30.
30	(e) The director shall review the accounts of an association of self-insured
31	employers established under this section at the times necessary to ensure compliance

1	with the provisions of this section.
2	Sec. 21.77.080. Prohibited relationships. (a) An administrator of an
3	association of self-insured employers or an employee, officer, or director of an
4	association's administrator may not be an employee, officer, or director of a third-party
5	administrator employed by the association or have a direct or indirect financial interest
6	in the third-party administrator.
7	(b) A third-party administrator or an employee, officer, or director of a third-
8	party administrator may not be an employee, officer, or director of the association's
9	administrator or have a direct or indirect financial interest in the association's
10	administrator.
11	Sec. 21.77.090. Termination and cancellation of membership in
12	association; coverage following termination or cancellation. (a) A member of an
13	association of self-insured employers may terminate its membership at any time by
14	submitting to the association's administrator a notice of intent to withdraw from the
15	association at least 120 days before the effective date of withdrawal. The notice of
16	intent to withdraw must include a statement indicating that the member has
17	(1) been certified as a self-insured employer under AS 23.30.090;
18	(2) become a member of another association of self-insured employers;
19	or
20	(3) become insured for liability under AS 23.30 by a private carrier
21	authorized to do business in this state.
22	(b) The board of directors of an association of self-insured employers may
23	cancel the membership of a member of the association in accordance with the bylaws
24	of the association.
25	(c) At the expense of the member whose membership is terminated or
26	cancelled, the association of self-insured employers shall maintain coverage for that
27	member for 30 days after the notice is given under (a) of this section unless the
28	association first receives notice from the association's administrator that the member
29	has
30	(1) been certified as a self-insured employer under AS 23.30.090;
31	(2) become a member of another association of self-insured employers;

1	or
2	(3) become insured for liability under AS 23.30 by a private carrier
3	authorized to do business in this state.
4	Sec. 21.77.100. Notification of additional members, termination or
5	cancellation of membership, or change in information. (a) An association of self-
6	insured employers shall notify the director in writing within 30 days after a member
7	withdraws from the association, a new member joins the association, or the board of
8	directors of the association cancels a membership. In the case of a new member, the
9	notice must include information that the new member is qualified under AS 21.77.010
10	and the financial information for the new member required under AS 21.77.010(b)(9).
11	(b) An association of self-insured employers shall notify the director of any
12	change in the information submitted in its application for a certificate of self-insurance
13	or in the manner of its compliance with AS 21.77.020 within 30 days after the change.
14	Sec. 21.77.110. Liability for compensation obligations of members. An
15	association of self-insured employers is liable for the payment of any compensation
16	required to be paid by a member of the association under AS 23.30 during the period
17	of membership. Insolvency or bankruptcy of a member does not relieve the association
18	of liability for the payment of compensation.
19	Sec. 21.77.120. Examination of books, records, accounts, and assets;
20	payment of fees. The director may examine the books, records, accounts, and assets
21	of an association of self-insured employers as necessary to carry out the provisions of
22	this chapter. The director may charge the association a reasonable fee for conducting
23	the examination.
24	Sec. 21.77.130. Director as resident agent of association. The director is
25	considered the resident agent to receive initial legal process authorized by law or court
26	rule to be served on the association of self-insured employers for as long as the
27	association is obligated to pay compensation under AS 23.30.
28	Sec. 21.77.140. Merger of associations. An association of self-insured
29	employers may merge with another association of self-insured employers if the
30	members of the merging associations are members of the same trade association, the
31	resulting association assumes in full all obligations of the merging associations, and

1	the merger is approved by the director. The director may hold a hearing on a proposed
2	merger on the motion of the director or at the request of a member of the merging
3	associations.
4	Sec. 21.77.150. Statement of financial condition. (a) An association of self-
5	insured employers shall file with the director an audited statement of financial
6	condition prepared by an independent certified public accountant. The statement must
7	be filed within 120 days after the conclusion of the association's fiscal year and must
8	contain information for the previous fiscal year.
9	(b) The statement required in (a) of this section must be prepared in
10	accordance with generally accepted accounting principles and must include
11	(1) a statement of reserves for actual claims and expenses, claims
12	incurred but not reported and expenses associated with those claims, assessments that
13	are due but not paid, and unpaid debts; unpaid debts must be shown as liabilities;
14	(2) an actuarial opinion regarding reserves, prepared by a member of
15	the American Academy of Actuaries or another specialist in loss reserves identified in
16	the annual statement adopted by the National Association of Insurance
17	Commissioners, including a statement of actual claims and the expenses associated
18	with those claims and a statement of claims incurred but not reported, and the
19	expenses associated with those claims.
20	(c) The director may require the filing of other reports necessary to carry out
21	the provisions of this section, including
22	(1) audits of the payrolls of the members of an association of self-
23	insured employers;
24	(2) reports of losses; and
25	(3) quarterly financial statements.
26	Sec. 21.77.160. Calculation of annual assessments. (a) Except as provided in
27	(b) of this section, the annual assessment required to be paid by each member of an
28	association of self-insured employers must be
29	(1) calculated by a rate service organization that is a member of the
30	American Academy of Actuaries or another specialist approved by the director; and
31	(2) based on the assessment rate for the industrial classification of that

member, adjusted by the member's individual experience.

- (b) The director may approve a reduction in the annual assessment based on the association's level of expenses and loss experience.
- (c) If approved by the director, an association of self-insured employers may calculate the annual assessment required to be paid by each member of the association. An assessment calculated by the association must be based on at least three years of the member's individual experience.

Sec. 21.77.170. Annual audits. An association of self-insured employers shall cause to be conducted at least annually an audit of each member to verify the individual experience of each member of the association, the payroll of each member of the association, and the assessment required to be paid by each member of the association. The audit required under this section must be conducted by a payroll auditor approved by the director. An association shall pay the expenses of an audit required under this section.

Sec. 21.77.180. Objections to industrial classification. An association of self-insured employers or a member of the association may request a hearing before the director to object to an industrial classification assigned to a member of the association as a result of an audit conducted under AS 21.77.170. If the director determines that the assessment required to be paid by a member of the association is insufficient because of the industrial classification assigned to the employer, the director shall order the association to collect from that member any amount required to recover the deficiency. If the director determines that the assessment is excessive because of the industrial classification assigned to the employer, the director shall order the association to pay the member the excess amount collected.

Sec. 21.77.190. Payment of dividends to members. The board of directors of an association of self-insured employers may, with the approval of the director, declare and distribute dividends to the members of the association if the assets of the association exceed the amount necessary to pay its obligations and administrative expenses, carry reasonable reserves, and provide for contingencies. A dividend declared under this section must be distributed not less than 12 months after the date of declaration. A dividend may be paid only to an employer who was a member for at

1	least 12 months before to the date of declaration, and payment of a dividend may not
2	be conditioned on a member's continuing membership in the association.
3	Sec. 21.77.200. Plan for payment of annual assessment. An association of
4	self-insured employers shall adopt a plan for the payment of annual assessments by the
5	members of the association. The plan must be approved by the director and must
6	include a requirement for an initial payment, in advance, of a portion of the annual
7	assessment due from each member of the association and for the balance of the annual
8	installment to be paid in quarterly or monthly installments. The advance payment must
9	be in an amount equal to at least 15 percent of the member's annual assessment.
10	Sec. 21.77.210. Required reserves. An association of self-insured employers
11	shall maintain actuarially appropriate loss reserves. Loss reserves must include
12	reserves for
13	(1) actual claims and the expenses associated with those claims;
14	(2) claims incurred but not reported and the expenses associated with
15	those claims; and
16	(3) reserves for uncollected debts based on the experience of the
17	association or other associations.
18	Sec. 21.77.220. Regulation by division of insurance. Self-insurance provided
19	under a certificate issued to an association of self-insured employers may not be
20	considered insurance for the purpose of any other law of the state and is subject only
21	to regulations adopted by the director to implement this chapter.
22	Sec. 21.77.230. Insufficient assets to pay compensation and maintain
23	reserves. (a) If the assets of an association of self-insured employers are insufficient
24	to pay all compensation under AS 23.30 and to maintain the reserves required under
25	AS 21.77.210, the association shall immediately notify the director and
26	(1) transfer surplus funds acquired from a previous year to the current
27	year to make up the deficiency;
28	(2) transfer money from the administrative account of the association
29	to the claims account of the association;
30	(3) collect an additional assessment from the members of the
31	association in an amount required to make up the deficiency; or

1	(4) take any other action, approved by the director, to make up the
2	deficiency.
3	(b) If an association of self-insured employers wishes to transfer surplus funds
4	from one year to another, the association shall first notify the director of the transfer.
5	(c) The director shall order the association of self-insured employers to make
6	up any deficiency in accordance with (a) of this section if the association fails to do so
7	within 30 days after notifying the director of the deficiency.
8	(d) An association of self-insured employers is considered to be insolvent if it
9	fails to collect an additional assessment from its members within 30 days after being
10	ordered to do so by the director or fails to make up the deficiency in any other manner
11	within 60 days after being ordered to do so by the director.
12	Sec. 21.77.240. Order to cease and desist; penalties. (a) The director may
13	issue an order requiring an association of self-insured employers or a member of an
14	association to cease and desist from engaging in an act or practice found to be in
15	violation of this chapter or a regulation adopted under AS 21.77.300.
16	(b) If the director determines that an association of self-insured employers or
17	member of an association has violated an order to cease and desist, the director may
18	impose an administrative fine of not more than \$10,000 for each violation of the order,
19	not to exceed an aggregate amount of \$100,000, and may, in addition, withdraw the
20	association's certificate of self-insurance.
21	Sec. 21.77.250. Administrative fines. The director may impose an
22	administrative fine for each violation of a provision of this chapter or regulation
23	adopted under AS 21.77.300. Except as provided in AS 21.77.240, the amount of the
24	fine may not exceed \$1,000 for each violation or an aggregate amount of \$10,000.
25	Sec. 21.77.260. Withdrawal of certificate; effect of withdrawal. (a) The
26	director may withdraw the certificate of an association of self-insured employers if
27	(1) the association's certificate was obtained by fraud;
28	(2) the application for the certificate contained a material
29	misrepresentation;
30	(3) the association is found to be insolvent;
31	(4) the association fails to have five or more members;

1	(5) the association fails to pay the costs of an examination or a penalty
2	fee, or assessment required under this chapter;
3	(6) the association fails to comply with a provision of this chapter of
4	regulation adopted under AS 21.77.300;
5	(7) the association fails to comply with an order of the director within
6	the time prescribed by law or in the director's order; or
7	(8) the association or its third-party administrator misappropriates
8	converts, illegally withholds, or refuses to pay any money to which a person is entitled
9	and that was entrusted to the association in its fiduciary capacity.
10	(b) If the director withdraws a certificate of self-insurance, each employer who
11	is a member of the association of self-insured employers remains liable for the
12	employer's obligations incurred before and after the order of withdrawal.
13	(c) Before withdrawing a certificate under this section, the director shall give
14	written notice to the association of self-insured employers by certified mail that the
15	certificate of the association will be withdrawn 10 days after receipt of the notice
16	unless, within that time, the association corrects the conduct set out in the notice as the
17	reason for the withdrawal or submits a written request for a hearing to the director
18	The director may grant additional time, not to exceed an additional 120 days, before
19	the withdrawal of the certificate if the grounds for withdrawal are based on (a)(4) or
20	this section and the association is financially sound and capable of fulfilling its
21	commitments.
22	(d) The director may not take action under this section unless the director has
23	provided the association of self-insured employers with an opportunity for an informa-
24	meeting to discuss and seek correction of conduct that would be grounds for
25	withdrawal of the association's certificate of self-insurance.
26	Sec. 21.77.270. Retention of security deposit in event of termination. If the
27	certificate of an association of self-insured employers is terminated or withdrawn for
28	any reason, the security deposited under AS 21.77.020 must remain on deposit for a
29	least 36 months in an amount necessary to secure the outstanding and contingen
30	liability for compensation payable under AS 23.30. At the expiration of the 36-month

period, or another period the director may prescribe, the director may accept a paid-up

1	policy of insurance in a form approved by the director in lieu of the previously
2	deposited security.
3	Sec. 21.77.280. Insolvency; termination of liability on surety bond; effect
4	of termination of surety bond. (a) For purposes of this chapter, an association of
5	self-insured employers is insolvent if it is unable to pay its outstanding obligations as
6	they mature in the regular course of business.
7	(b) If an association of self-insured employers becomes insolvent, institutes
8	any voluntary proceeding under the bankruptcy laws of the United States or is named
9	in any involuntary proceeding under those laws, makes a general or special assignment
10	for the benefit of creditors, or fails to pay compensation due under AS 23.30, after an
11	order for the payment of a claim becomes final, the director may, after giving at least
12	10 days' notice to the association and its insurer or guarantor, use money or interest on
13	securities, sell securities, or institute legal proceedings on a surety bond deposited with
14	the director to the extent necessary to make the payment.
15	(c) A surety providing a surety bond under AS 21.77.020 may terminate
16	liability on its surety bond by giving the director and the association of self-insured
17	employers, the association's administrator, or the third-party administrator 90 days'
18	written notice. Termination does not limit liability that was incurred under the surety
19	bond before the termination. If the association fails to requalify as an association of
20	self-insured employers on or before the termination date, the director shall withdraw
21	the association's certificate of self-insurance, effective on the date the termination
22	becomes effective.
23	Sec. 21.77.290. Judicial review. A party aggrieved by a decision of the
24	director under this chapter may seek judicial review in accordance with applicable
25	court rules.
26	Sec. 21.77.300. Regulations. The director may adopt regulations to implement
27	the provisions of this chapter.
28	Sec. 21.77.399. Definitions. In this chapter,
29	(1) "association of self-insured employers" means an association of
30	employers that has been granted a certificate of self-insurance under AS 21.77.010;
31	(2) "third-party administrator" means a person under contract with an

- association of self-insured employers to administer, from one or more offices in this state, all claims for the association arising under AS 23.30 and maintain records concerning those claims.
- * Sec. 2. This Act takes effect immediately under AS 01.10.070(c).